

# Alaska Board of Game

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## Meeting Workbook



**Work Session**  
**Anchorage, Alaska**  
October 11, 2013

**Alaska Board of Game  
October 11, 2013 Work Session  
Anchorage, Alaska**

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**ALASKA BOARD OF GAME**  
**October 11, 2013 Work Session**  
**Downtown Hilton Hotel**  
**Anchorage, Alaska**

**~TENTATIVE AGENDA~**

<p><b>NOTE: This Tentative Agenda is <u>subject to change</u> throughout the course of the meeting. The board will <u>not</u> take oral testimony or written comments at the meeting.</b></p>
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**Friday, October 11, 9:00 am**

1. Call to Order; Introductions of Board Members and Staff
2. Reports (See attached list)
3. Board of Game Schedule
  - a. Three Year Cycle
  - b. Long Term Cycle
  - c. Approval of the 2014/2015 Board Meeting Schedule
4. Joint Board Topics
  - a. Guidelines for Board Generated Proposal
  - b. Advisory Committee Comment Template
  - c. Changes to the Proposal Form
  - d. Other Issues
5. Miscellaneous business, if any
6. ADJOURN

**Special Notes**

- A. This agenda is TENTATIVE and subject to change during the meeting.
- B. Meeting materials are available at: [www.adfg.alaska.gov/index.cfm?adfg=gameboard.meetinginfo](http://www.adfg.alaska.gov/index.cfm?adfg=gameboard.meetinginfo) or by contacting the ADF&G Boards Support Office in Juneau at 465-4110.
- C. A live audio stream for the meeting is intended to be available at: [www.boardofgame.adfg.alaska.gov](http://www.boardofgame.adfg.alaska.gov)
- D. The State of Alaska Department of Fish and Game complies with Title II of the Americans with Disabilities Act of 1990 (ADA). Individuals with disabilities who may need auxiliary aids, services, and/or special modifications to participate in this hearing and public meeting should contact 465-4110 no later than October 4, 2013 to make any necessary arrangements.

**ALASKA BOARD OF GAME**  
**October 11, 2013 Work Session**  
**Tentative List of Oral Reports**

1. Agency Reports
2. Federal Agencies Superseding Board Regulations – Doug Vincent-Lang, ADF&G
3. Federal Agency Reports
4. Federal Subsistence Memorandum of Understanding – Jennifer Yuhas & Doug Vincent-Lang  
ADF&G
5. Big Game Commercial Services Board Update – Bob Mumford, Board Member
6. Guide Client Agreement – Doug Vincent-Lang, ADF&G
7. Allowing the Take of Predators in Guide Use Areas within Intensive Management Areas –  
Doug Vincent-Lang & Natalie Weber, ADF&G
8. Sheep Management – Tony Kavolok and Mark Burch, ADF&G
9. Unit 13 Moose and Caribou Hunting Update – Bruce Dale & Lisa Olson, ADF&G
10. Hunter Recruitment and Retention – Tony Kavalok, ADF&G
11. Permit Application Process – Natalie Weber, ADF&G
12. Disabled Hunter Status – Natalie Weber, ADF&G
13. Waterfowl Regulations – Dan Rosenberg, ADF&G
14. Boards Support Section Budget Update – Glenn Haight, ADF&G

**NOTICE OF PUBLIC MEETING OF THE  
ALASKA BOARD OF GAME**

The Alaska Board of Game (board) will conduct a one-day meeting on Friday, October 11, 2013, at the Anchorage Hilton Hotel located at 500 West 3<sup>rd</sup> Avenue, Anchorage, Alaska, beginning at 9:00 am. No regulatory action will be taken at the meeting. Agenda topics include: approval of the 2014/2015 meeting schedule, review of the board long term schedule, informational reports provided by the Department of Fish and Game, and administrative issues that may come before the board.

The meeting is open to the public but no oral public testimony will be taken. Written comments may be mailed to: Boards Support Section, P.O. Box 115526, Juneau, AK 99811-5526, or faxed to: (907) 465-6094. The deadline for submitting written comments has been extended to October 3, 2013.

The audio of the meeting is intended to be streamed live on the website at: [www.adfg.alaska.gov/index.cfm?adfg=gameboard.main](http://www.adfg.alaska.gov/index.cfm?adfg=gameboard.main). The agenda, a list of reports, and any other meeting documents will be available prior to the meeting on the Alaska Department of Fish and Game, Board of Game, meeting information webpage at: [www.adfg.alaska.gov/index.cfm?adfg=gameboard.meetinginfo](http://www.adfg.alaska.gov/index.cfm?adfg=gameboard.meetinginfo)

If you are a person with a disability who needs a special accommodation in order to participate in any of these public meetings, please contact the Boards Support Section at (907) 465-4110 no later than Friday, October 4, 2013 to make any necessary arrangements.

For more information about the meeting, contact Kristy Tibbles at 465-4110.



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Kristy Tibbles, Executive Director  
ADF&G, Boards Support Section

September 24, 2013

Date

**ALASKA BOARD OF GAME**  
**MEMBER LIST**

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<b>NAME AND ADDRESS</b>	<b>TERM EXPIRES</b>
<b>Ted Spraker</b> , Chairman 49230 Victoria Ave. Soldotna, AK 99669	6/30/2014
<b>Nathan Turner</b> , Vice-Chairman P.O. Box 646 Nenana, AK 99760	6/30/2016
<b>Stosh (Stanley) Hoffman</b> P.O. Box 2374 Bethel, AK 99559	6/30/2014
<b>Teresa Sager Albaugh</b> HC 72 Box 835 Tok, AK 99780	6/30/2015
<b>Nick Yurko</b> 9412 Long Run Drive Juneau, AK 99801	6/30/2014
<b>Pete Probasco</b> P.O. Box 861 Palmer, AK 99645	6/30/2016
<b>Bob (Robert) Mumford</b> 13391 Baywind Drive Anchorage, AK 99516	6/30/2015

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Alaska Board of Game members may also be reached at:

**ALASKA DEPARTMENT OF FISH AND GAME**

Boards Support Section

P.O. Box 115526

Juneau, AK 99811-5526

(907) 465-4110 PHONE

(907) 465-6094 FAX

Boards Support Section website: [www.boards.adfg.state.ak.us/](http://www.boards.adfg.state.ak.us/)

Kristy Tibbles, Executive Director, Alaska Board of Game

e-mail: [kristy.tibbles@alaska.gov](mailto:kristy.tibbles@alaska.gov)



THE STATE  
of **ALASKA**  
GOVERNOR SEAN PARNELL

**Department of Fish and Game**

BOARDS SUPPORT SECTION  
Headquarters Office

1255 West 8th Street  
P.O. Box 115526  
Juneau, Alaska 99811-5526  
Main: 907.465.4110  
Fax: 907.465.6094

DATE: October 4, 2013  
TO: Board of Game Members  
FM: Kristy Tibbles, <sup>KLT</sup> Executive Director  
Board of Game  
RE: Discussion of the 2014/2015 Meeting Dates

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The Board of Game will be asked to review and approve the proposed schedule for the **2014/2015** meetings at the October 11, 2013 meeting. The board will also be asked to decide the locations for the meetings.

The following considerations were used in drafting the meeting schedules. These considerations have been used in years past and are listed below for board members' benefit:

- The meeting dates are based on the duration of past meetings needed to address that region's issues.
- The options begin on Friday start dates to accommodate the public for providing testimony over the weekend which is traditional practice by the board.
- The options take into consideration the timing for the needs of the Department of Fish and Game such as surveying/data collecting, conflicts with hunting seasons, the legal review process for new regulations, and the publishing of the regulations handbook (handy dandy).
- The schedule takes into consideration the meeting dates for the Board of Fisheries.
- Meetings are scheduled to be approximately four weeks apart.

Recently, the board changed the proposal process by issuing a single Call for Proposals rather than multiple calls which allows for publishing a single proposal book during the summer/early fall, instead of multiple books during the meeting cycle. The Board of Game also added an extra meeting to the schedule by dividing the Southcentral Region meeting into two region meetings: Central/Southwest Region and Southcentral Region. These changes provided the board an opportunity to reevaluate its' schedule. Beginning with the 2012/2013 meeting cycle, the board approved a meeting schedule so that meetings occur in January, February, and March. The proposed 2014/2015 meeting dates follow the same schedule.

**Alaska Board of Game  
Proposed Meeting Dates & Locations  
2014/2015 Cycle**

<b>Proposed Dates</b>	<b>Topic</b>	<b>Location</b>
<b>January 8, 2015</b>	Work Session	
<i>Past Meetings:</i> <i>October 11, 2013</i> <i>January 10, 2013</i>		<i>Anchorage</i> <i>Sitka</i>
<b>January 9-13, 2014 (5 days)</b>	Southeast Region	
<i>Past Meetings:</i> <i>January 10 – 13, 2014 (5 days)</i> <i>November 5 – 9, 2010 (5 days)</i> <i>November 7 – 11, 2011 (5 days)</i> <i>November 10 -15, 2006 (6 days)</i>		Sitka Ketchikan Juneau Wrangell
<b>February 13–20, 2015 (10 days)</b>	Central\Southwest Region	
<i>Past Meetings:</i> <i>February 8 – 15, 2013 (8 days)</i> <i>March 4 – 10, &amp; 25, 2011 (8 days)</i>		<i>Wasilla</i> <i>Wasilla</i>
<b>March 13 – 17, 2015 (5 days)</b>	Southcentral Region	
<i>Past Meetings:</i> <i>March 15 – 19, 2013 (5 days)</i> <i>March 26 – 30, 2011 (5 days)</i>		<i>Kenai</i> <i>Anchorage</i>

Agenda Change Request Deadline: 60 days prior to each meeting.  
 The proposal deadline for the 2014/2015 meeting cycle will be May 1, 2014 at 5:00 pm. The Call for Proposals will be open to regulations for the Southeast, Central/Southwest, and Southcentral Regions.

**ALASKA BOARD OF GAME  
TENTATIVE MEETING DATES & LOCATIONS  
2013/2014 MEETING CYCLE**

**Arctic/Western and Interior Regions and Statewide Regulations**

Meeting Dates	Topics	Location	Comment Deadline
<b>October 11, 2013</b> [1 day]	<b>Work Session</b>	<b>Anchorage</b> Hilton	<b>Sept. 27, 2013</b>
<b>January 10-13, 2014</b> [4 days]	<b>Arctic/Western Region</b>	<b>Kotzebue</b> National Guard Armory	<b>Dec. 27, 2013</b> [ACR Deadline: Nov. 11, 2013]
<b>February 14-23, 2014</b> [10 days]	<b>Interior Region</b>	<b>Fairbanks</b> Alpine Lodge	<b>Jan. 31, 2014</b> [ACR Deadline: Dec. 16, 2013]
<b>March 14-18, 2014</b> [5 days]	<b>Statewide Regulations Cycle A Schedule</b>	<b>Anchorage</b> Dena'ina Center	<b>Feb. 28, 2014</b> [ACR Deadline: Jan. 13, 2014]

Total Meeting Days: 20

Agenda Change Request Deadline: **60 days** prior to each meeting.

*Proposal deadline for 2014/2015 cycle is Thursday, May 1, 2014.*

**ALASKA BOARD OF GAME  
MEETING CYCLE**

The board regulations meeting cycle generally occurs from January through March. The board considers changes to regulations on a region-based schedule. Each region will be discussed on a two-year cycle. When the regional area is before the board, the following regulations are open for consideration within that region:

- Trapping Seasons and Bag Limits -- All species
- General and Subsistence Hunting Seasons and Bag Limits -- All species (Except antlerless moose hunts as noted below)
- Wolf Control Implementation Plans
- Bag Limit for Brown Bears
- Areas Closed To Hunting
- Closures and Restrictions in State Game Refuges
- Management Areas; Controlled Use Areas, and Areas Closed To Trapping

Regulations specific to an area (e.g., Permits for Access to Round Island) will be taken up when the board is scheduled to consider regulations in that Region. Proposals for changes to regulations pertaining to reauthorization of all antlerless moose hunts, 5 AAC 85.045, and all brown bear tag fee exemptions, 5 AAC 92.015, will be taken up annually.

The Board of Game does not consider proposals to statewide regulations in every meeting cycle. Instead, the Board of Game reviews statewide regulations on a four-year cycle, distributed between winter meetings, every other year. The list of statewide regulations and the associated “Cycle A” and “Cycle B” meeting schedule is set forth on the next page of this publication.

The proposal deadline is May 1 every year. If May 1 falls on a weekend, the proposal deadline is the Friday preceding that weekend.

**REGION: MEETING CYCLE:**

<b>Southeast Region (Region I)</b> Game Management Units: 1, 2, 3, 4, 5	2014/2015	2016/2017	2018/2019
<b>Southcentral Region (Region II)</b> Game Management Units: 6, 7, 8, 14C, 15	2014/2015	2016/2017	2018/2019
<b>Central / Southwest Region (Region IV)</b> Game Management Units: 9, 10, 11, 13, 14A, 14B, 16, 17	2014/2015	2016/2017	2018/2019
<b>Arctic /Western Region (Region V)</b> Game Management Units: 18, 22, 23, 26A	2013/2014	2015/2016	2017/2018
<b>Interior Region (Region III)</b> Game Management Units: 12, 19, 20, 21, 24, 25, 26B, 26C	2013/2014	2015/2016	2017/2018

**ALASKA BOARD OF GAME**  
STATEWIDE REGULATIONS SCHEDULE

**CYCLE “A” 2014, 2018, 2022**

**5 AAC Chapter 92 Statewide Provisions:**

- .001 Application of this Chapter
- .002 Liability for Violations
- .003 Hunter Education and Orientation Requirements**
- .004 Policy for Off-Road Vehicle Use for Hunting and Transporting Game
- .005 Policy for Changing Board Agenda
- .010 Harvest Tickets and Reports**
- .011 Taking of Game by Proxy**
- .012 Licenses and Tags
- .013 Migratory Bird Hunting Guide Services
- .018 Waterfowl Conservation Tag
- .019 Taking of Big Game for Certain Religious Ceremonies
- .020 Application of Permit Regulations and Permit Reports
- .025 Permit for Exporting a Raw Skin
- .028 Aviculture Permits
- .029 Permit for Possessing Live Game
- .030 Possession of Wolf Hybrid Prohibited
- .031 Permit for Selling Skins, Skulls, and Trophies
- .033 Permit for Science, Education, Propagative, or Public Safety Purposes
- .034 Permit to Take and Use Game for Cultural Purposes
- .039 Permit for Taking Wolves Using Aircraft
- .042 Permit to Take Foxes for Protection and Enhancement of Migratory Birds
- .047 Permit for Using Radio Telemetry Equipment
- .104 Authorization for Methods and Means Disability Exemptions
- .106 Intensive Management of Identified Big Game Prey Populations
- .110 Control of Predation by Wolves
- .115 Control of Predation by Bears
- .116 Special Provisions in Predation Control Areas
- .141 Transport, Harboring, or Release of Live Muridae Rodents Prohibited
- .165 Sealing of Bear Skins and Skulls
- .170 Sealing of Marten, Lynx, Beaver, Otter, Wolf, and Wolverine
- .171 Sealing of Dall sheep horns
- .210 Game as Animal Food or Bait
- .220 Salvage of Game Meat, Furs, and Hides
- .230 Feeding of Game
- .250 Transfer of Musk oxen for Science and Education Purposes
- .450 Description of Game Management Units**
- .990 Definitions

**CYCLE “B” 2016, 2020, 2024**

**5 AAC Chapter 92 Statewide Provisions:**

- .009 Obstruction or Hindrance of Lawful Hunting or Trapping
- .035 Permit for Temporary Commercial Use of Live Game
- .036 Permit for taking a Child Hunting
- .037 Permit for Falconry
- .040 Permit for Taking of Furbearers with Game Meat
- .041 Permit to Take Beavers to Control Damage to Property
- .043 Permit for Capturing Wild Furbearers for Fur Farming
- .044 Permit for Hunting Black Bear with the Use of Bait or Scent Lures**
- .049 Permits, Permit Procedures, and Permit Conditions
- .050 Required Permit Hunt Conditions and Procedures**
- .051 Discretionary Trapping Permit Conditions & Procedures
- .052 Discretionary Permit Hunt Conditions and Procedures**
- .057 Special Provisions for Dall Sheep and Mountain Goat Drawing Permit Hunts**
- .062 Priority for Subsistence Hunting; Tier II Permits**
- .068 Permit Conditions for Hunting Black Bear with Dogs
- .069 Special Provisions for Moose Drawing Permit Hunts**
- .070 Tier II Subsistence Hunting Permit Point System
- .075 Lawful Methods of Taking Game
- .080 Unlawful Methods of Taking Game; Exceptions**
- .085 Unlawful Methods of Taking Big Game; Exceptions**
- .090 Unlawful Methods of Taking Fur Animals
- .095 Unlawful Methods of Taking Furbearers; Exceptions**
- .100 Unlawful Methods of Hunting Waterfowl, Snipe, Crane
- .130 Restriction to Bag Limit**
- .135 Transfer of Possession
- .140 Unlawful Possession or Transportation of Game
- .150 Evidence of Sex and Identity**
- .160 Marked or Tagged Game
- .200 Purchase and Sale of Game
- .260 Taking Cub Bears & Female Bears with Cubs Prohibited**
- .400 Emergency Taking of Game
- .410 Taking of Game in Defense of Life or Property
- .420 Taking Nuisance Wildlife

**REGION I**

- 92.008 Harvest guideline levels
- 92.064 Permit for access to the Stan Price State Wildlife Sanctuary
- 92.072 Community subsistence harvest hunt area and permit conditions
- 92.108 Identified big game prey populations and objectives
- 92.132 Bag limit for brown bears
- 92.510 Areas closed to hunting
- 92.520 Closures and restrictions in state game refuges
- 92.530 Management areas
- 92.540 Controlled use areas
- 92.550 Areas Closed to Trapping

**REGION V**

- 92.008 Harvest guideline levels
- 92.016 Muskoxen Tag Fees
- 92.046 Permits for taking incidental or stranded musk oxen
- 92.072 Community subsistence harvest hunt area and permit conditions
- 92.108 Identified big game prey populations and objectives
- 92.125 Wolf predation control implementation plan
- 92.132 Bag limit for brown bears
- 92.510 Areas closed to hunting
- 92.520 Closures and restrictions in state game refuges
- 92.530 Management areas
- 92.540 Controlled use areas
- 92.550 Areas Closed to Trapping

**REGION II**

- 92.015 Brown bear tag fee exemptions
- 92.061 Special provisions for Unit 8 brown bear permit hunts
- 92.065 Permit for access to McNeil River State Game Sanctuary
- 92.066 Permit for access to Walrus Islands State Game Sanctuary
- 92.071 Tier I subsistence permits.
- 92.072 Community subsistence harvest hunt area and permit conditions
- 92.108 Identified big game prey populations and objectives
- 92.125 Wolf predation control implementation plan
- 92.132 Bag limit for brown bears
- 92.255 Reduction of the Adak caribou herd
- 92.510 Areas closed to hunting
- 92.520 Closures and restrictions in state game refuges
- 92.530 Management areas
- 92.540 Controlled use areas
- 92.550 Areas Closed to Trapping

**REGION III**

- 92.015 Brown bear tag fee exemptions
- 92.017 Koyukon potlatch ceremony
- 92.046 Permits for taking incidental or stranded musk oxen
- 92.053 Permit to take moose for Nuchalawoyya Potlatch
- 92.055 Sticdance permit
- 92.057 Special provisions for Tok Management area Dall sheep
- 92.072 Community subsistence harvest hunt area and permit conditions
- 92.074 Community harvest hunt areas
- 92.108 Identified big game prey populations and objectives
- 92.125 Wolf predation control implementation plan
- 92.132 Bag limit for brown bears
- 92.510 Areas closed to hunting
- 92.520 Closures and restrictions in state game refuges
- 92.530 Management areas
- 92.540 Controlled use areas
- 92.550 Areas Closed to Trapping

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## January 2015

Sun	Mon	Tue	Wed	Thu	Fri	Sat
				1	2	3
	4	5	6	7	8	9
	10	11	12	13	14	15
	16	17	18	19	20	21
	22	23	24	25	26	27
	28	29	30	31		

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## February 2015

Sun	Mon	Tue	Wed	Thu	Fri	Sat
6	1	2	3	4	5	6
7	8	9	10	11	12	13
14	15	16	17	18	19	20
21	22	23	24	25	26	27
28						

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## March 2015

Sun	Mon	Tue	Wed	Thu	Fri	Sat
10	1	2	3	4	5	6
7	8	9	10	11	12	13
14	15	16	17	18	19	20
21	22	23	24	25	26	27
28						

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## April 2015

Sun	Mon	Tue	Wed	Thu	Fri	Sat
14			1	2	3	4
15	5	6	7	8	9	10
11	12	13	14	15	16	17
18	19	20	21	22	23	24
25	26	27	28	29	30	

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## May 2015

Sun	Mon	Tue	Wed	Thu	Fri	Sat
18					1	2
19	3	4	5	6	7	8
9	10	11	12	13	14	15
16	17	18	19	20	21	22
23	24	25	26	27	28	29
30	31					

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## June 2015

Sun	Mon	Tue	Wed	Thu	Fri	Sat
23		1	2	3	4	5
6	7	8	9	10	11	12
13	14	15	16	17	18	19
20	21	22	23	24	25	26
27	28	29	30			

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## July 2015

Sun	Mon	Tue	Wed	Thu	Fri	Sat
27			1	2	3	4
28	5	6	7	8	9	10
11	12	13	14	15	16	17
18	19	20	21	22	23	24
25	26	27	28	29	30	31

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## August 2015

Sun	Mon	Tue	Wed	Thu	Fri	Sat
31						1
2	3	4	5	6	7	8
9	10	11	12	13	14	15
16	17	18	19	20	21	22
23	24	25	26	27	28	29
30	31					

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## September 2015

Sun	Mon	Tue	Wed	Thu	Fri	Sat
36		1	2	3	4	5
37	6	7	8	9	10	11
12	13	14	15	16	17	18
19	20	21	22	23	24	25
26	27	28	29	30		

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## October 2015

Sun	Mon	Tue	Wed	Thu	Fri	Sat
40					1	2
3	4	5	6	7	8	9
10	11	12	13	14	15	16
17	18	19	20	21	22	23
24	25	26	27	28	29	30
31						

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## November 2015

Sun	Mon	Tue	Wed	Thu	Fri	Sat
45	1	2	3	4	5	6
7	8	9	10	11	12	13
14	15	16	17	18	19	20
21	22	23	24	25	26	27
28	29	30				

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## December 2015

Sun	Mon	Tue	Wed	Thu	Fri	Sat
49		1	2	3	4	5
6	7	8	9	10	11	12
13	14	15	16	17	18	19
20	21	22	23	24	25	26
27	28	29	30	31		

**1 Jan** New Year's Day  
**19 Jan** Martin Luther King Day  
**12 Feb** Lincoln's Birthday  
**14 Feb** Valentine's Day  
**16 Feb** Presidents Day  
**17 Feb** Mardi Gras Carnival  
**8 Mar** Daylight Saving (Start)

**17 Mar** St. Patrick's Day  
**1 Apr** April Fools' Day  
**3 Apr** Good Friday  
**5 Apr** Easter  
**6 Apr** Easter Monday  
**5 May** Cinco de Mayo  
**10 May** Mother's Day

**16 May** Armed Forces Day  
**24 May** Pentecost  
**25 May** Memorial Day  
**25 May** Pentecost Monday  
**14 Jun** Flag Day  
**21 Jun** Father's Day  
**4 Jul** Independence Day

**7 Sep** Labor Day  
**11 Sep** September 11th  
**17 Sep** Citizenship Day  
**25 Sep** Native American Day  
**12 Oct** Columbus Day  
**16 Oct** Boss's Day  
**17 Oct** Sweetest Day

**31 Oct** Halloween  
**1 Nov** Daylight Saving (End)  
**11 Nov** Veterans' Day  
**26 Nov** Thanksgiving  
**7 Dec** Pearl Harbor  
**25 Dec** Christmas Day  
**31 Dec** New Year's Eve

Calendar &amp; Holidays

2015

Calendar-365.com

*~DRAFT~*

**ALASKA BOARD OF FISHERIES**

CRITERIA FOR DEVELOPMENT OF BOARD-GENERATED PROPOSAL

It has been suggested that criteria need to be established to guide Alaska Board of Fisheries (board) members when deliberating on whether or not to develop a board-generated proposal. The board will consider the following criteria when deliberating the proposed development and scheduling of a board-generated proposal:

1. Is it in the public's best interest (e.g., access to resource, allocation concerns, consistent intent, public process)?
2. Is there urgency in considering the issue (e.g., potential for escapement objectives not being met or sustainability in question)?
3. Are current processes insufficient to bring the subject to the board's attention (e.g., reconsideration policy, normal cycle proposal submittal, ACRs, petitions)?
4. Will there be reasonable and adequate opportunity for public comment (e.g., how far do affected users have to travel to participate, amount of time for affected users to respond)?

Approved: January 20, 2013  
Vote: 6-0  
Anchorage, Alaska

---

Karl Johnstone, Chairman  
Alaska Board of Fisheries

**Name of Advisory Committee**  
**Date**  
**Location of Meeting**

- I. Call to Order: Time by [name of chair or acting acting for the meeting]
- II. Roll Call:  
 Members Present: [include role here by name ie: officer; designated seat; at large member?]  
 Members Absent:  
 Number Needed for Quorum on AC:
- III. Approval of Agenda:
- IV. Approval of Previous Meeting Minutes: From meeting date....
- V. Fish and Game Staff Present:
- VI. Guests Present:
- VII. New Business:

*This space may be used for them to take record their minutes as they wish.*

<b>Mandatory- Please Summarize Your Proposal Comments in this Form</b>						
<b>BOG or BOF</b>	<b>Proposal Number</b>	<b>Carries or Fails?</b>	<b># Who Support</b>	<b># Who Do Not Support</b>	<b>Amended?</b>	<b>Comments/Discussion (list Pros and Cons)/Amendments to Proposal</b>

Old Business:

Adjournment:

Minutes Recorded By: \_\_\_\_\_  
Minutes Approved By: \_\_\_\_\_  
Date: \_\_\_\_\_

**{EXAMPLE TAKEN FROM THE SOUTHWEST AC}**

**{The AC RECEIVES}**

**PROPOSAL 16–**

**ACTION:**

**DESCRIPTION:** Modify boundary description of the South Alaska Peninsula groundfish area.

**AMENDMENT:**

**DISCUSSION:**

**{The AC FILLS IN}**

**PROPOSAL 16– Ken Moves; Gilda 2nds**

**ACTION: Carries as Amended 4-0**

**DESCRIPTION:** Modify boundary description of the South Alaska Peninsula groundfish area.

**AMENDMENT:** Move the proposed district boundary line from Scotch Cap east to Cape

**Lutke – Create a waiting period of 72 hours for boats that want to transfer between the proposed districts – Cap harvest for the area WEST of Cape Lutke at no more than 10% of the GHL.**

**DISCUSSION:** *Mark addresses the intent/effect of the proposals. This proposal would divide the existing area in roughly half and create two separate districts with separate quotas.*

Tom states we have caught cod tagged from different areas. If this went through how would the Dept. determine quota for the western part of the fishery?

*Mark: The board would need to decide although it may be helpful if the AC provide specific recommendations. The Bering Sea and Gulf of Alaska cod stocks are two separate cod stocks. The department opposes reallocating cod from the Bering Sea to the Gulf of Alaska.*

Instead of taking Bering Sea quota could they cap the quota west of the boundary line?

*Mark: This occurs in a similar fashion in Kodiak based on boat length. You could ask the board to create two separate GHL's or establish harvest caps for the two separate areas.*

Tom: is there more interest now West of Scotch Cap?

*Mark: As of 2007 catch has increased west of Scotch Cap. The pace of the under 60 foot federal Bering Sea fishery has increased and now some boats are moving down into the Peninsula state-waters fishery after the Bering Sea federal fishery closes.*

Tom asked would a super exclusive registration stop this from happening?

*Mark: No. State registration requirements do not apply to parallel or federal fisheries.*

Tom how would ADF&G base the cap?

*Mark: That's really up to the public and board to decide. You could consider using average catch as a basis or choose a fixed percentage among other options. ADF&G is neutral and has no recommendation on how much catch should occur on either side of the line.*

Tom, would anyone like to take action on this proposal?

Travis comments having a cap could be in the local fleets favor.

Tom again, if we were to cap that's where we could go to super exclusive if someone is fishing west when the cap is caught they cannot move east.

*Mark if you created two separate districts within one area I don't know if there could be separate registration requirements. Susie details Nushagak example sub district for set netting.*

Tom we would like to change the line from Scotch cap to Cape Lutke because it would be further from the line from Area O. False Pass AC considers King Cove AC's stance that they do not want to formally allocate additional quota for the area west of Scotch Cap.

*Mark lets AC know the 10 year average catch west of the proposed Scotch Cap line is about 1.8 million lbs or about 13% of the GHL.*

AC discusses what the two areas harvest caps should be. 10 year average is discussed also a fixed number or a percentage. Agree on a 10% cap to the area west of Cape Lutke and no cap to the east.

ROLL CALL VOTE:

Gilda – Yes

Ken – Yes

Travis – Yes

Tom – Yes

**ALASKA BOARD OF FISHERIES AND ALASKA BOARD OF GAME  
REGULATION PROPOSAL FORM  
PO BOX 115526, JUNEAU, ALASKA 99811-5526**

**BOARD OF FISHERIES REGULATIONS**

- Fishing Area  
 Subsistence  
 Sport  
 Personal Use  
 Commercial

**JOINT BOARD REGULATIONS**

- Advisory Committee     Regional Council     Rural

**BOARD OF GAME REGULATIONS**

**Game Management Unit (GMU)** \_\_\_\_\_

- Hunting     Trapping  
 Subsistence     Other \_\_\_\_\_  
 Resident  
 Nonresident

Please answer all questions to the best of your ability. All answers will be printed in the proposal packets along with the proposer's name (address and phone numbers will not be published). Use separate forms for each proposal. Address only one issue. State the problem clearly and concisely. The board will reject multiple or confusing issues.

1. Alaska Administrative Code Number 5 AAC \_\_\_\_\_ Regulation Book Page No. \_\_\_\_\_

2. What is the problem you would like the Board to address?

3. What solution do you prefer? In other words, if the Board adopted your solution, what would the new regulation say?

Submitted By: Name \_\_\_\_\_  
Individual or Group

Address \_\_\_\_\_ City, State \_\_\_\_\_ ZIP Code \_\_\_\_\_

Home Phone \_\_\_\_\_ Work Phone \_\_\_\_\_ Email \_\_\_\_\_

**ALASKA BOARD OF FISHERIES AND ALASKA BOARD OF GAME  
REGULATION PROPOSAL FORM  
PO BOX 115526, JUNEAU, ALASKA 99811-5526**

**BOARD OF FISHERIES REGULATIONS**

Fishing Area and Fishery \_\_\_\_\_

- Subsistence  
 Sport

- Personal Use  
 Commercial

**JOINT BOARD REGULATIONS**

Advisory Committee

Regional Council

**BOARD OF GAME REGULATIONS**

**Game Management Unit (GMU)** \_\_\_\_\_

- Hunting       Trapping  
 Subsistence     Other \_\_\_\_\_

Resident

Nonresident

Please answer all questions to the best of your ability. All answers will be printed in the proposal packets along with the proposer's name (address and phone numbers will not be published). Use separate forms for each proposal.

1. Alaska Administrative Code Number 5 AAC \_\_\_\_\_ Regulation Book Page No. \_\_\_\_\_

2. What is the problem you would like the Board to address?

3. What will happen if this problem is not solved?

4. What solution do you prefer? In other words, if the Board adopted your solution, what would the new regulation say?

5. Does your proposal address improving the quality of the resource harvested or products produced? If so, how?

6. Solutions to difficult problems benefit some people and hurt others:

A. Who is likely to benefit if your solution is adopted?

B. Who is likely to suffer if your solution is adopted?

7. List any other solutions you considered and why you rejected them.

**DO NOT WRITE HERE**

Submitted By: Name \_\_\_\_\_

Individual or Group

Address \_\_\_\_\_

City, State \_\_\_\_\_

ZIP Code \_\_\_\_\_

Home Phone \_\_\_\_\_

Work Phone \_\_\_\_\_

Email \_\_\_\_\_

## AGENDA CHANGE REQUEST FORM ALASKA BOARD OF GAME

The Board of Game (board) will accept requests to change its schedule under certain guidelines set forth in 5 AAC 92.005. The board will accept these agenda change requests (ACRs) only:

- 1) for a conservation purpose or reason; or
- 2) to correct an error in regulation; or
- 3) to correct an effect on a hunt that was unforeseen when a regulation was adopted.

The board will not accept an ACR that is predominantly allocative in nature in the absence of new compelling information, as determined by the board [5 AAC 92.005 (a) (2)].

Please answer all questions to the best of your ability.

**1) CITE THE REGULATION THAT WILL BE CHANGED IF THIS ACR IS HEARD.** If possible, enter the series of letters and numbers that identify the regulation to be changed. If it will be a new section, enter "5 AAC NEW."

Alaska Administrative Code Number 5 AAC: 92.072 – "Community Subsistence Harvest hunt Area and Permit Conditions"

**2) WHAT IS THE PROBLEM YOU WOULD LIKE THE BOARD TO ADDRESS? STATE IN DETAIL THE NATURE OF THE CURRENT PROBLEM.** Address only one issue. State the problem clearly and concisely. The board will reject multiple or confusing issues.

The Community Subsistence Harvest (CSH) for the Copper Basin Hunt Area is not meeting the Board's intent in establishing this hunt. The regulation's current standards for participation in the CSH do not ensure that groups that apply are genuinely a "community" and are engaged in the pattern of subsistence uses described in Board of Game Findings #2006-170-BOG. Groups are issued CSH permits from as far away as Juneau, and with as little connection between group members as an Internet solicitation for hunters to join the group. Consequently, the communities that initiated establishing the Copper Basin Community Hunt are not meeting their subsistence needs for moose.

**3) WHAT SOLUTION DO YOU PREFER?** Or, if the board adopted your solution, what would the new or amended regulation say?

There are several options for the Board to consider, including: 1) changing the requirement from a group of 25 people to an established community of 25 or more households – a concept much more in keeping with the general accepted understanding of a "community" and consistent with studies and information about the community pattern of subsistence uses and the subsistence way of life for such communities; 2) requiring a community to commit to no less than 5 consecutive years of participation in the CSH; 3) requiring that all households participating in the CSH hunt for all wildlife (birds, small game and big game) in the CSH area and limit subsistence or personal use salmon fishing to the CSH area; 4) require communities wanting to participate in a CSH to make proposals and come before the Board to establish eligibility for the CSH; 5) eliminate the requirement that Nelchina caribou Tier I hunters may only hunt for moose in GMU 13 – this causes too much pressure on the moose population and crowds the hunting grounds; 6) other solutions that may be developed through public comments and participation and by Advisory Committees. The Board should also use the ACR to give greater direction to the Department about administering the CSH.

**4) STATE IN DETAIL HOW THIS ACR MEETS THE CRITERIA STATED ABOVE.** If one or more of the three criteria set forth above is not applicable, state that it is not.

a) for a conservation purpose or reason:

During the 2013 moose hunting season the subunit quota for GMU 13A for any bull moose for the CSH was significantly exceeded. Other subunits were closed even though the quota for these subunits had not been reached because of the excessive harvest in 13A. Most of this problem is because of the overly broad

eligibility of groups permitted in the Board's regulation and the implementation of the regulation by the Department. Even with changes in the regulation, the Department needs guidance regarding setting subunit quotas and how to manage these quotas in the event a subunit quota is exceeded. Other subunits should not be closed because the quota is exceeded for a different subunit. Doing so greatly and unfairly impacts the ability of those who depend on a subunit to meet their needs when that subunit is closed even though the quota for that subunit has not been met.

- b) to correct an error in regulation:  
not applicable

- c) to correct an effect on a hunt that was unforeseen when a regulation was adopted:

The Board expressed its confidence when adopting the Copper Basin community subsistence harvest hunt that the Alaska hunting public would not try to undermine the CSH or take unfair advantage of the hunt. Many hunters have met this expectation. Too many others, however, are exploiting the system to either kill the hunt administratively and by crowding the hunting grounds and taking all the harvest. Others simply view the CSH as an easy way to exploit the system to get more hunting opportunity without having to change the way they have always hunted except for issuing an invitation to join a group, even through the internet, filing a short report requiring no substance, and by holding one barbeque. Ahtna also had faith that the CSH could work under what the Board passed in 2010-11. It is now very clear that it is not working for Ahtna, other genuine communities with a real and meaningful pattern of customary and traditional community-based subsistence uses, the Departments of Wildlife and Subsistence that must try and administer this CSH, or other local hunters within the Copper Basin Community Hunt areas who are seeing their hunting grounds overrun and their subsistence opportunity greatly diminished by the flood of hunters gaming the CSH regulations and the Department's implementation to get a leg up. The Board can let those whose intent it is to crash and destroy the CSH prevail through continued manipulation and loop-holing of the current regulation and its implementation. Or the Board can take this opportunity to make some changes that are consistent with its original intent, and tighten up the regulation and the Department's implementation – and take another step towards advancing meaningful implementation of the state subsistence law, and reasonable opportunity, in the Copper Basin.

**5) WHAT WILL HAPPEN IF THIS PROBLEM IS NOT SOLVED PRIOR TO THE REGULAR CYCLE?**

The problems described above will get worse, perhaps much worse. The groups participating in the CSH for moose almost doubled for the 2013 season to 45 groups representing over 2000 hunters, far too many to allow for effective administration of the harvest and to allow for those who truly depend upon this community hunting opportunity to meet their needs.

**6) STATE WHY YOUR ACR IS NOT PREDOMINANTLY ALLOCATIVE.**  
 The ACR does not ask to change the seasons, quotas or bag limits for the Copper Basin CSH.

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**7) IF THIS REQUEST IS ALLOCATIVE, STATE THE NEW INFORMATION THAT COMPELS THE BOARD TO CONSIDER AN ALLOCATIVE PROPOSAL OUTSIDE OF THE REGULAR CYCLE.**  
 Not applicable

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**8) STATE YOUR INVOLVEMENT IN THE ISSUE THAT IS THE SUBJECT OF THIS ACR. (e.g., hunter, guide, subsistence user, trapper, etc.)**  
 Ahtna was the original sponsor for the Copper Basin CSH and is a current participant and CSH permit holder.

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**9) STATE WHETHER THIS ACR HAS BEEN CONSIDERED BEFORE, EITHER AS A PROPOSAL OR AS AN ACR, AND IF SO, DURING WHICH BOARD OF GAME MEETING.**  
 Some of the changes suggested in the ACR for 5 AAC 92.072 have been previously proposed, others are new or modified. However, these are only suggestions about necessary reforms. Other solutions may be developed through the Board process as the ACR is formally addressed. The ACR can also be used to provide greater direction to the Department for administering the application and reporting process and developing and implementing subunit quotas.

Submitted by:

NAME Ahtna Customary and Traditional Use Committee  
**Individual or Group**

P.O. Box 649 Glennallen, AK 99588  
**Address** **City, State** **Zip**

(907) 822-3476 gstickwan@ahtna-inc.com  
**Home Phone** **Work Phone** **Email**

SIGNATURE: Ray Eason, Chairman Ahtna C&T DATE: 10/3/13  
Committee by pms

Note: Addresses and telephone numbers will not be published.



October 3, 2013

Alaska Dept. of Fish & Game  
Boards Support Section  
P.O. Box 115526  
Juneau, AK., 99811-5526

Dear Ms. Tibbles:

Ahtna Tene Nene' Customary & Traditional Use Committee is hereby submitting comments to the Alaska Board of Game Work Session. Our comments are directed to necessary reforms in the Copper Basin Community Subsistence Hunt. Thank you.

### **Ahtna Tene Nene's Comments Related to the Copper Basin Community Subsistence Hunt**

#### **Alaska Board of Game Work Session October 11, 2013**

The Copper Basin Community Subsistence Hunt (CSH), as currently being implemented, is far from what the BOG intended. It is in serious need of reform.

An Agenda Change Request (ACR) is attached to these comments. Ahtna urges the Board to accept the ACR and to set a date for a special meeting to be held as soon as possible so that regulatory changes for the CSH adopted at the meeting can come into effect in time for the 2014-15 hunting season. If the Board chooses not to schedule a special meeting, the ACR should be adopted for the next meeting and actions should be taken to allow changes to be implemented for the 2014 season.

After accepting and scheduling the ACR, notice should be provided to the public, and specifically to all groups that participated in the CSH for the 2013-14 hunt, that the Board may be making changes to the hunt. The deadline for CSH group applications should be postponed until after the Board meets on the ACR. All households of groups that participated in this year's CSH should be allowed to submit applications for a 2014-15 Nelchina caribou household Tier I permit in case they decide not to participate in the CSH under new regulations the Board may adopt pursuant to the ACR. If households receiving a Tier I permit decide to participate in the CSH, they can simply return the Household Tier I permit and obtain harvest tickets through the CSH. In this way, no one

is disadvantaged by changes the Board may make for next year's hunt – they have the option of hunting under the household tier I permit or the CSH as it may be revised.

The Board needs to address how the Department is implementing the CSH application and reporting process. The Board also needs to consider amending the CSH regulations to better define eligible communities. The number of groups that have applied to participate in the moose CSH has grown far beyond expectations, and there is good reason to believe that many of these groups are not engaging in the community-based pattern of subsistence uses upon which the Copper Basin CSH is based. Forty-five groups, representing 2069 individuals, were issued CSH permits for 2013 season moose hunt. Twenty-seven groups, representing 672 individuals, were issued CSH permits for the Nelchina caribou subsistence hunt.

Groups that ADF&G deemed eligible to participate in the community hunt includes groups from as far away as Juneau. The vast majority of groups were not located within, or even close, to the Copper Basin CSH area. How is it possible for hunters from as far away as Juneau to have the intimate relationship with the area and its wildlife resources that the Board's 2006 Findings - #2006-170-BOG –recognize as part of the community-based subsistence use pattern and the subsistence way of life? The simple answer is that it is highly unlikely that these groups can demonstrate this kind of relationship.

The current administrative system for CSH applications and reports allows the CSH process to be abused and “gamed” by those who either want to unfairly expand their hunting opportunity or want to flood and thereby crash the CSH. Changes are necessary both in the regulations and the administrative process for implementing the CSH regulations. The Board should accept the ACR submitted by Ahtna and work on a package of regulatory changes and administrative directions that will bring the hunt back to what was intended.

Ahtna has requested on several occasions that the Board require communities that want to participate in a community hunt to come before the Board and establish first that they are a “community” – not just a bunch of loosely affiliated individuals brought together to slide into eligibility for the CSH. And second, that the community has established a pattern of use community-based subsistence uses that conforms to the pattern the Board has identified for the community hunt area.

This may seem like an overwhelming task for the Board, but it could very well turn out that few, if any, communities would actually make a proposal to join a community hunt. No other community other than Ahtna has made a proposal for community hunt since the CSH regulation, 5 AAC 92.072 was amended in 2010-11 to provide for hunts like that established for the Copper Basin Community hunt area. It is not asking too much of a genuine community that really wants to engage in a pattern of community based subsistence uses to appear before the Board to establish a community hunt and hunt area, or to demonstrate the community's eligibility to join a CSH already established for an area. And chances are that the Board's work-load will not significantly increase with this kind of requirement, especially after the process is in place for a few years.

The Board needs to provide direction to the Department on how to set and administer subunit quotas. The CSH moose hunt for any bulls was closed by Emergency Order 5 days after it opened for all of GMU's 13 and 11 because the sub-unit quota for 13A – set at 16 any bulls – was far exceeded with a harvest of 41 reported by August 15. Exceeding the 13A quota was not surprising since Unit 13A is the closest to Anchorage

and the Mat-Su where the vast majority of groups are from. The result of exceeding the quota in 13A was that the other GMU subunits that Ahtna depends upon for moose harvests were closed even though the quotas in these units were not met. The Department's rationale for closing subunits where the quota was not met was to ensure that the total harvest of any bulls would not exceed the 100 allocated by regulation for the CSH.

This issue must be addressed. Perhaps the quota for 13A needs to be zero for a few years given the excessive harvest and the pressure of that hunt. Perhaps the opening for that subunit needs to be a day and then another day after the harvest is reported. In any event, the Department should not be allowed to close a distant subunit because the harvest in another subunit is exceeded. This favors CSH groups located close to 13A at the expense of others located in different subunits.

The household Tier I hunt for Nelchina caribou should be revised to eliminate the requirement that Tier I hunters may only hunt for moose in GMU 13. This restriction on Tier I household caribou hunters has had no demonstrable impact on the number of applicants for Tier I Nelchina permits. If the Board wants to ensure that those who apply for Nelchina permits are truly engaged in subsistence uses, there are other more effective ways. Ahtna is prepared to discuss and develop these with the Board and the public as soon as given the opportunity. The current system goes less than part way in trying to verify an applicant's subsistence use of caribou by requiring that Tier I permit holders must hunt moose in GMU 13. This halfway measure has perhaps unintended effect of pushing a large number of moose hunters into GMU 13 who would not otherwise hunt for moose in that area. The impact has fallen on those who genuinely engage in subsistence uses of the GMU 13 moose population – they do not have the opportunity necessary to meet subsistence uses. If this restriction on moose hunting for Nelchina Tier I permit holders were eliminated, it would also likely reduce the number of CSH moose permits. There is no downside currently for a Tier I Nelchina hunter – they have to hunt for moose in GMU 13 so why not game the system and get in on the CSH moose hunt.

Other suggestions for administering the CSH:

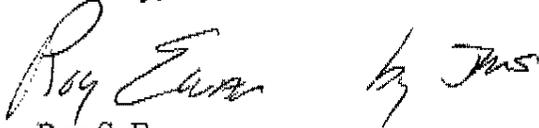
1. The Copper Basin Community Harvest Participant Applications for moose and caribou should include a box for an email address of Head of Household. It should have a box for cell phone numbers as well as landline phone numbers.
2. CSH applications should also do away with signatures for every household member. The head of household' signature is sufficient and should be the only signature needed.
3. 2014-2015 Copper Basin Community Harvest Participant Application should not include a requirement for hunting license to be on m/c CSH applications nor have a submittal deadline of December 16, 2013 to Alaska Department of Fish & Game Office.
4. The ADF&G Office in Glennallen should be the main office in taking Individual applications for moose and caribou, not the Anchorage ADF&G branch office.
5. If a Group's Coordinator's annual reports are incomplete or insufficient, that group and all members of that group should be excluded from participating in the next year's community hunt. There should be no exceptions to this rule.

6. There must be well developed, objective standards for annual coordinator reports that should verify that every group is genuinely a community, and that the community is meaningfully engaged in the customary and traditional use pattern established, all eight criteria, for the Copper Basin Community Hunt.

7. A full explanation and description of broad community-wide sharing of moose, caribou, fish, berries and other subsistence resources should be required in Group Coordinators' reports. Also an explanation on how the organs, head and hide are used should be thoroughly written into Report by Coordinators.

Thank you for considering our comments.

Sincerely,

A handwritten signature in cursive script that reads "Roy S. Ewan". To the right of the signature is a smaller, less legible handwritten mark that appears to be "by JMS".

Roy S. Ewan,  
Chair, Ahtna Customary and Traditional Use Committee