# Tanner Crab Harvest Strategy Analysis

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# Today's presentation

#### <u>Part A</u>

- Background
- Department analysis and recommendations
  - Female maturity definition
  - Area used for female threshold
  - Years for female threshold
  - <sup>1</sup>⁄<sub>2</sub> TAC penalty

#### <u>Part B</u>

- Alternatives to female open/close threshold
  - Further consideration: sliding control rule, model data
  - Risk analyses for component alternatives

### **Board Generated Proposal**

- A. Criteria used to determine mature female Tanner crab (size-cut vs actual);
- B. Area used to estimate female biomass (i.e., west of 173° W. long);
- C. Years used to estimate long-term average mature female biomass;
- D. Utility of ½ TAC penalty: Provision that TAC is reduced 50% in any year succeeding a year in which the mature female Tanner crab biomass falls below threshold.

#### Other Elements of Interest

- E. Alternatives to a single open/close threshold (i.e., alternatives to the on/off switch to facilitate flexibility)
- F. Consider upper male threshold to determine harvestable surplus

### Life History Overview



Source: http://www.glf.dfo-mpo.gc.ca/sci-sci/crab-crab/bio-bio-e.html





### Harvest strategy updated in 2011

- Female threshold: 40% of 1975-2010 average of mature female biomass in Eastern Subdistrict
- Male harvest rates:
  - 0 when biomass is less than 25% of 1975-2010 average
  - (0.9)x(B/B<sub>AVE</sub>)xC<sub>MSY</sub> when biomass is between 25-100% of 1975-2010 average
  - (0.9) $xC_{MSY}$  when biomass is  $\geq$  1975-2010 average
- Legal harvest cap: 50% of exploitable legal males
- Separate east-west management at 166°W
- ½ reduction rule: reduce TACs to ½ of computed value if previous years failed to meet thresholds

### Evolution of female threshold calculation

#### 1999

- The Board's policy on K&T specifies the use of a threshold below which the fishery must be closed to maintain adequate brood stock. Because the S-R relationship is weakly density dependent, we did not attempt to estimate an optimal threshold. Rather we set a threshold based on past fishery management practice and partly on the S-R relationship. In the past, the effective spawning biomass was always below 15.5 million lbs. when fishery was closed. This level of effective spawning biomass is slightly above the smallest effective spawning biomass with an above average recruitment level (Zheng and Kruse 1999).
- Threshold (15.5 million lbs) .....for Bristol Bay crab can be expanded • to the EBS by dividing by 0.75 (Zheng and Kruse 1999). **21 million lbs**

#### 2011

The mature female biomass threshold in the proposed harvest strategy is set at 40% of the long-term average of the annual mature female biomass during 1975-2010, which approximates the 21 million lb mature female biomass threshold in the current harvest strategy (Zheng and Pengilly 2011).

#### **Current Regs: Female Threshold**



Threshold as currently defined in 5 AAC 35.508 (a) is a precautionary estimate of the "minimum stock size that allows for sufficient recruitment so that the stock can rebuild itself."

# Why Females?

- Low female abundance = low egg production → low capacity to produce future recruitment
- Predictor of male population abundance
- Fishery closures meant to preserve females <u>AND</u> males
  - Females: egg production
  - Males: available for future recruitment of females
- Causes for declines in females is unknown
  - Likely environmental: unfavorable conditions
  - Closures are conservation measure in periods of low production and when causes are poorly understood
- BOF policy #5: "Maintain adequate broodstock......fisheries must remain closed until there is adequate broodstock."

# Why Females?

What is the "minimum stock size that allows for sufficient recruitment so that the stock can rebuild itself"?

- Unknown. Threshold set at precautionary level.

How to estimate "broodstock"?

- ESB (effective spawning biomass): difficult for Tanner because of poorly fitting spawner/recruit relationship.
  - Mechanisms for recruitment poorly understood
  - Need more info on Tanner mating dynamics
- Fertilized egg production (egg production index)
  - Some data limitations
  - Relies on assumptions about stability of size/fecundity relationship: does it vary over time?
- Mature female biomass currently best proxy

### Why Females?

"Over the long term, Tanner crab productivity" [in the eastern Bering Sea] should be evaluated based on better measures of spawning biomass than mature male biomass, as is currently used, which ignores the dominant role of females in **reproduction**" (Report of the Scientific and Statistical Committee to the North Pacific Fishery Management Council, Minutes October 1–3, 2012. North Pacific Fishery Management Council, Anchorage).

# **Maturity Definition**

### **Board Generated Proposal**

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- D. Utility of ½ TAC penalty: Provision that TAC is reduced 50% in any year succeeding a year in which the mature female Tanner crab biomass falls below threshold.

#### Other Elements of Interest

- E. Alternatives to a single open/close threshold (i.e., alternatives to the on/off switch to facilitate flexibility)
- F. Consider upper male threshold to determine harvestable surplus

### Current Regs Define Maturity by Size

#### **1. Stock threshold for opening fishery:**

- Mature female biomass @ survey in Eastern Subdistrict ≥ 40% of 1975-2010 avg
  - "Eastern Subdistrict" = Bering Sea District east of 173° W long
  - 40% of 1975-2010 avg = (0.40)x(24.581-mill lb) = **9.832-mill lb** 
    - Based on revised NMFS area-swept estimates (value is not in 5 AAC 35.508)
  - "mature female" =  $\bigcirc \bigcirc \ge 85$  mm CW in area east of 166° W long.
  - "mature female" = ♀♀≥ 80 mm CW in area 166° 173° W long.

#### Female maturity



#### **Complications: Temporal-Spatial Trends**



<u>Longitude of "best partitioning" of EBS Tanners by Q size at maturity not stable</u>:

Application of Somerton's method for determining longitude for "best partitioning" of eastern Bering Sea Tanner crab distribution by NMFS EBS trawl survey station mean size of adult females, 1975–1998: Longitude of "best partitioning" of eastern Bering Sea Tanner crab distribution by size of mature females at 167°15' W longitude does not hold after 1979.

Otto and Pengilly (2002)

#### **Complications: Temporal-Spatial Trends**

Change in distribution of mature females (NMFS EBS trawl survey)



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# Spatio-temporal Complications in Female Maturity

- Generally, mature females get smaller moving west
- Actual mean size maturity changes over time
- Spatial distribution shifts over time
- Line of best partitioning based on female mean size at maturity changes over time

### NOAA EBS bottom trawl survey

#### Time span: 1975-present

Spatial coverage:

**Biological data:** 

- Size
- Sex
- Maturity
- Shell condition
  Proxy for age
- Egg condition



### NOAA EBS bottom trawl survey

Each female measured is scored for size and maturity (by egg presence and/or shape of abdominal flap).















# Benefits of using morphological definition

- Data are available from NOAA survey
- Reconciles spatio-temporal changes in average size at maturity
  - Can't determine perfect size definition for all locations at all times
  - More accurate
- Consistent with how NMFS reports abundance estimates for mature females

# Recommendation: Define female maturity by abdominal flap morphology (i.e., "actual" maturity)

# Years for Mature Female Threshold Calculation

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#### Other Elements of Interest

- E. Alternatives to a single open/close threshold (i.e., alternatives to the on/off switch to facilitate flexibility)
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Year scenarios for mature female threshold consideration

- 1975-2010 (status quo)
- 1982-2010
- 1982-present
- 1977-present (1982-present lagged by 5 yrs)
- 1982-2016

# Factors considered when thinking about survey years

#### **Regime shift: widespread oceanographic and biological** changes

- Shifts in EBS production
- Define years representative of current conditions

#### Survey spatial coverage

– Consistent spatial coverage?

#### Survey gear

- Consistent over time?
- Impacts selectivity

#### Importance of temporal range

- Should maximize temporal range as much as possible to capture population variability (highs and lows in timeseries) because it gives us the best picture of the current years relative abundance. 32

# 1976/77 EBS Regime Shift

Well documented regime shift in 1976/77:

- Widespread changes in atmospheric, oceanographic, and biological indices
- Strong ALPI, PDO, warmer temperatures
- Overall shift in production: plankton and fish stocks high
- <u>Theory</u>: pre-regime conditions were favorable for crabs and yielded higher production relative to post-regime conditions

# 1976/77 EBS Regime Shift

#### Federal Stock Assessment Model

**2016 Tanner crab SAFE:** *"The determination of*  $B_{MSV} = B_{35\%}$  for Tanner crab depends on the selection of an appropriate time period over which to calculate average recruitment (R). After much discussion in 2012 and 2013, the SSC endorsed an averaging period of 1982+. Starting the average recruitment period in 1982 is consistent with a 5-6 year recruitment lag from 1976/77, when a wellknown climate regime shift occurred in the EBS (Rodionov and Overland, 2005) that may have affected stock productivity."

### Federal Tanner Stock Assessment Model

# The **stock assessment model** time frame relates to recruitment as:

• *"The range of years ......refers to the years at which recruits enter the modeled population, not the years at which fertilization is assumed to occur (the latter can be obtained by subtracting 5)."*; p. 109 Appendix A to the 2013 SAFE report: Recruitment analysis for stock status determination and harvest recommendations

# The <u>state</u> time frame relates to mature females (a representation of fertilization year)

 a recruitment time period of 1982+ assumes a 5 year lag from fertilization (proxied by mature female biomass) in 1977

### Assumptions about mature females and the regime shift

- Include only females that existed in the post 1976/77 regime shift era.
- Post-regime shift era starts with settling post-larvae in 1977.
- Assume females reach maturity 5 years after settlement (Donaldson and Adams 1989).
- Start mature female calculation at 1982.


## NOAA survey gear

#### <u>Pre-1982</u>

- Trawls and accessories (bridles, doors, setbacks, etc.,) lacked standardization
  - Primarily rigging of footrope and setback

### **Identical net starting in 1982**

- 83-112 Eastern otter trawl (83 ft headrope, 112 ft footrope)
- 60 cm setback in footrope
  - Increased abundances of flatfish:
    - better efficiency, better catchability, higher selectivity?

### **Survey Selectivity**



Figure 34. Estimated survey selectivity functions from the 2015 assessment (2015AMO) and the author's preferred model (Model C). Time periods: 1) pre-1982, 2) 1982-1986, 3) 1987-present.

### Survey Spatial Coverage



Safe to assume current survey spatial coverage is representative of female population back to 1982, including area not surveyed between 1982-1986.

### **Current Regs: Female Threshold**



Threshold as currently defined in 5 AAC 35.508 (a) is a precautionary estimate of the "minimum stock size that allows for sufficient recruitment so that the stock can rebuild itself."















Year scenarios for mature female threshold consideration

- 1975-2010 (status quo)
- 1982-2010
- 1982-present
- 1977-present (1982-present lagged by 5 yrs)
- 1982-2016

# Year scenarios for mature female threshold consideration

- 1975-2010 (status quo)
- 1982-2010
  - effects of the pre-1982 years
- 1982-present
  - Regime shift justification
- 1977-present (1982-present lagged by 5 yrs)
  - Assessment model justification: average recruitment to the model lagged by 5 years
- 1982-2016
  - Regime shift justification
  - Fixed years minimize conservation concern of chasing the threshold

# Conservation concern when including the terminal year in a running average:

- When population is in a downward trend, the threshold is lowered slightly each year (i.e., "chasing the threshold"), thereby liberalizing requirements for fishery openings
- Opposite is true in an upward trend: threshold increases creating more conservative requirements
- No state crab harvest strategy uses a running average because of conservation considerations

#### Exclude 1982-present from consideration

## 1982-2016 scenario

- Excludes animals alive in pre-1977 regime shift conditions
- Represents "current conditions" but considers most of the time series

Optimizes temporal coverage

- Consistent trawl survey net
- Uniform spatial coverage of survey
- Generally consistent with stock assessment model years for average recruitment
- Retrospective analysis: *potentially* reduces number of years fishery is closed
  - Effects of a fishery in years that were historically closed are uncertain
- The fixed time span eliminates the "chasing the threshold" effect

# Recommendation: Use 1982-2016 to calculate female threshold

# What About Male TAC Calculations?

#### **Bering Sea Tanner Crab**

#### State harvest strategy (5 AAC 35.508)

- 2. If mature female biomass above stock threshold, separate TACs set for Bering Sea District east and west of 166° W long.
  - A. TAC for area east of 166° W long

•Define:

•B<sub>E</sub> = biomass of mature ♂♂ (≥113 mm CW) east of 166° @ survey

 $B_{E,AVG}$  = average of the annual  $B_E$ 's for 1975-2010

• "B<sub>E,AVG</sub>" is called "B<sub>E,(1975-2010)</sub>" in 5 AAC 35.508

 $\bullet B_{E,AVG} = 65.333$ -mill lb

•C<sub>E,0</sub> = biomass of  $33 \ge 127$  mm CW (5.0 inches CW) east of 166° W long., discounted by fishery selectivity, that would survive to time of mating with no fishing mortality

•The abbreviation, " $C_{E,0}$ ", is not used in 5 AAC 35.508

•TAC =

•0, if  $B_E < 25\%$  of  $B_{E,AVG}$ 

•(0.9) $x(B_E / B_{E,AVG})xC_{E,MSY}$ , if  $B_E \ge 25\%$  of  $B_{E,AVG}$  and  $B_E \le B_{E,AVG}$ 

•(0.9)xC<sub>E,MSY</sub>, if  $B_E > B_{E,AVG}$ 

•Maximum TAC: TAC  $\leq$  50% of C<sub>E,0</sub>

•Additionally: If mature female biomass was below stock threshold in previous year, TAC is reduced by  $\frac{1}{2}$  of computed





# Effects of years on male threshold calculation

- Excluding early years reduces threshold
- Reduced instances of fishery closures
- Lowering thresholds softens regulations, liberalizes fishery (TACs based estimates relative to thresholds)
- Consistency with justification for female years

# Recommendation: Use 1982-2016 to calculate male thresholds

# Risks of changing threshold years (males and females)

- Cutting off pre-1982 years lowers thresholds
- Increase risk of overfishing or causing stock to be overfished
  - Male harvest rate depends on thresholds

## Females west of 173° W long.

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#### Other Elements of Interest

- E. Alternatives to a single open/close threshold (i.e., alternatives to the on/off switch to facilitate flexibility)
- F. Consider upper male threshold to determine harvestable surplus

### Eastern Subdistrict

# Some mature females west of 173° W not included in threshold calculation.









### What is the fished portion of the population?

#### Observer pot location 2015/16 WBT fishery



### What is the fished portion of the population?



# Are females west of 173 W long contributing to the fished population?

- <u>Actively mating</u> in the fished portion of population?
- Are <u>larvae advected</u> to, and settle in, fished portion of population?

#### Juvenile and adult migration

- Capable of moving to the area east of 173 W
- Are they? Unknown
  - Size at maturity: no strong evidence to suggest separate subregion west of 173 W
  - Tagging studies: little to no information about female movement

## What we know about snow crab

Tagging study: 4 inch males (Pengilly, Slater, MacTavish 2009)

 Some 4 inch male crabs move south (~90 miles) between the summer NOAA survey and the following fishery (Jan-May).



Percent of tagged crabs recovered by station:

- •Largest circle = 6.9%
  - •2.6% of crabs tagged in South mid-shelf
  - •0.2% of crabs tagged in South outer-shelf
  - •0% of crabs tagged in North block

### What about female snow crab?

 Ontogenetic migration of cohorts south-west towards shelf edge (longerterm).

- Likely influenced by environmental variables.
- What about seasonal migrations?: *Unknown*





Ernst et al., 2005)

Are females west of 173 W long contributing to the fished population?

#### Larval advection

- Larvae spend months in water column before settling on bottom
- Capable of being advected distances up to hundreds of km
- Larvae capable of drifting to the area east of 173 W
- Are they? Unknown
  - Hydrodynamic models suggest larvae generally advected northwest, with limited drift to the east

# Should females west of 173 W long. be included in threshold calculation?

#### **Best science:**

- Adult crabs capable of migrating east of boundary, but it is unclear if they are
- Larvae are likely not drifting to east of 173 W long.
- Spatial distribution of mature females shifts over time
- Effects of including females west of 173 W long. unclear, but no strong evidence to suggest this would be a conservation concern
- Would address large-scale population spatial shifts by including all females

#### Management:

- Male threshold incorporates crabs west of 173 W long.
- Including females would be consistent with male portion of harvest strategy
# Recommendation: Include females west of 173° W long in threshold calculation

ADF&G recommended mature female threshold calculations

- A. Define maturity based on morphology of abdominal flap (actual maturity)
  - Increases absolute biomass estimates, but has little effect on relative trends
- B. Include females west of 173° W long
  - Increases threshold because of increased relative biomass in early 1980s
- C. Recommended years: 1982-2016
  - Lowers threshold by excluding early years of high biomass







# **Board Generated Proposal**

- A. Criteria used to determine mature female Tanner crab (size-cut vs actual);
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#### **Other Elements of Interest**

- E. Alternatives to a single open/close threshold (i.e., alternatives to the on/off switch to facilitate flexibility)
- F. Consider upper male threshold to determine harvestable surplus

# **Utility of TAC penalty**

TAC is reduced 50% of calculated value in any year succeeding a year in which the mature female Tanner crab biomass falls below 40% of its long term average.

### **Precautionary measure:**

- 1. Provides a buffer against the effect of erroneously determining the stock to be above threshold due to random survey error.
- 2. Due to the lag in maturation of males behind females, the ratio of preferred-sized legal male crab to mature male crab is likely to be low in the first year that the stock is above threshold. This provision protects against a high harvest rate on preferred-sized legal males that could occur under such conditions.

### TAC ½ penalty revisited: still has utility

### **Precautionary measure:**

- 1. Provides a buffer against the effect of erroneously determining the stock to be above threshold due to random survey error.
  - Using model estimates and/or threshold alternatives would address this concern.
- 2. Due to the lag in maturation of males behind females, the ratio of preferred-sized legal male crab to mature male crab is likely to be low in the first year that the stock is above female threshold.
  - By reducing harvest on legal males, this provision optimizes opportunities for newly recruited females to mate with what is left of the most reproductively viable (large, competitively dominant) males.
  - Still has utility until a more developed alternative to the female threshold is established.

# Is the 50% rate still appropriate?

- Difficult to assess suitability of 50% reduction rate
- Precautionary measure
- No data to inform a more suitable reduction rate alternative

# Recommendation: Retain 50% TAC reduction rule

# ADF&G recommendations for BGP

- A. Define maturity based on morphology of abdominal flap (actual maturity)
  - Increases absolute biomass estimates, but has little effect on relative trends
- **B.** Include females west of 173° W long
  - Increases threshold because of increased relative biomass in early 1980s
- C. Recommended years: 1982-2016
  - Lowers threshold by excluding early years of high biomass
- **D. Retain 50% TAC reduction rule** in subsequent year, to preserve some of the large males for mating

# Intermission

### Future Harvest Strategy Improvements

- E. Alternatives to a single open/close threshold (i.e., alternatives to the on/off switch to facilitate flexibility)
  - Is this appropriate, and what are the risks?

- F. Upper male threshold to determine harvestable surplus
  - How can we define "harvestable surplus" of males?

Female threshold is a "bright line" in the current regulations.

- Is this appropriate?
- Should we consider an alternative that is "less bright", and/or dims the "on/off switch"?
- Should population variance be considered?
  - Modeling.....



Mature female biomass (million lb)

### Stock Assessment Models

- Used in federal assessment process to determine OFL and ABC
- Models use best science and account for survey variance, selectivity, maturity, growth, natural data

#### Three sets of estimates to consider,

- 1. "Observed" estimates (area-swept from NOAA survey).....the dots
- 2. Model "survey" estimates.....the fitted line: assumes that **not** all crabs in the line of the trawl survey net are caught.
- 3. Model "population" estimates......the fitted line that accounts for survey selectivity (Q): estimates what the population is if all crabs in the line of the trawl survey were caught. 88





How would an area-swept error band interact with TAC setting?

- Below threshold: fishery closed
- Within error band: Allows fishery <u>IF</u>,
   B/B<sub>MSY</sub> for mature males is above 100%
   Then, TAC = (B/B<sub>AVG</sub> 1) x (0.9) x C<sub>MSY</sub>, OR,
   TAC = (0.9) x C<sub>MSY</sub>, whichever is less
- Above threshold: status quo TAC calculations
   If B/B<sub>MSY</sub> is below 25%, TAC = 0
   If B/B<sub>MSY</sub> is between 25% and 100%, TAC = B/B<sub>AVG</sub> x 0.9 x C<sub>MSY</sub>
   If B/B<sub>MSY</sub> is above 100%, TAC = 0.9 x C<sub>MSY</sub>





Example: 2016 estimate = 77 mill lb Long-term ave = 42 mill lb Proportion excess : (77/42 -1) = 0.83

2016 TAC = 0.83\*computed TAC





# What is the goal of a threshold?

- Preserve "minimum stock size that allows for sufficient recruitment so that the stock can rebuild itself" (BOF policy 5)
  - We do not know what the "minimum stock size" is.
  - We **DO know** that closing the fishery during periods of low female abundance allowed for the population reproductive capacity to recover.
  - How do we establish a threshold that captures historical closures using model estimates?





### Sliding scale





# How would a female scalar interact with TAC setting?

- Computed TAC multiplied by female scalar
- Below lower female threshold results in a scalar of 0, closing the fishery
- Upper female threshold defines when the female TAC reduction multiplier would be implemented

#### Decision points:

- What are the upper and lower bounds of the sliding scale?
- Given the model estimates are being used to determine sliding scale, how do we want to define criteria for fishery closures?
  - Based on past fishery and management practices?

# Possible Threshold Bounds

### Lower: defines fishery closures

- 10 million lb: 40% of 1982-2016 average
- 15 million lb: captures population lows in late 1990searly 2000s

### **Upper: defines point of TAC reduction**

- 26 million lb: 100% of 1982-2016 average
- 30 million lb: captures all fishery closures <u>and</u> lows in female area-swept estimates
- 35 million lb: arbitrarily define width of 20 million lb if lower bound is 15 million lb

# Effect of scalar band width and placement

**Upper bound** slope and placement determines how aggressively to set TACs based on females

### **Lower bound** placement determines criteria for fishery closures

- How precautionary should we be?
- What data can inform this?



## Benefits of sliding scale concept

Addresses items "E" and "F"

- By using model survey estimates, survey variance is accounted for
- Dampens the on/of switch ("light dimmer")
- Could allow for more consistent fishery
  - Fewer closures, but TACs possibly reduced



 Historical TAC comparisons are difficult because of the evolution of the harvest strategy

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### <u>Challenges with using stock assessment model</u> <u>biomass estimates in TAC setting</u>

- Model time-series changes each year as new data becomes available and models improve
  - Raw survey area-swept estimates are "set in stone", thus easier for the general public to understand
- Model outputs not spatially explicit, but are for entire EBS
  - challenge for setting TACs in two sub-areas
- Concerns about over estimating 5-inch males

"The assessment model has consistently overestimated large male crab in the size compositions, which has large implications for estimation of mature male biomass and resulting OFL setting. It was suggested that the greater male growth rate estimated in the model relative to available empirical data may be contributing to this offset." (Crab Plan Team, Minutes September 20-23, 2016).



### **Current progress/considerations**

### **Threshold computation:**

- Years: 1982-2016
- Maturity definition: use morphology of abdominal flap
- West of 173 W long: include

### 50% reduction penalty clause:

Further consideration, keep now, may remove it later

### **Alternatives to female open/close threshold:**

- Further consideration: sliding control rule, model data
- Risk analyses for component alternatives

### Considerations for this meeting

- Evaluate progress on harvest strategy updates (Elements A-D)
- Consider which elements to adopt/refine
- In place for 2017/18 season starting October 15?

Industry supportive of current work progress

# Road map

 Shorter-term: fully develop sliding scale threshold alternative

Continued review team collaboration

- Longer-term: Investigate improvements to the harvest strategy
  - Possible interagency workshop with experts in the field to work on concepts
    - Model risk factors via management strategy evaluation
  - Think broadly about harvest strategy goals
  - Assessment model  $\leftrightarrow$  harvest strategy
## Thank You!

